

CITY OF WILSONVILLE
CITY COUNCIL MEETING MINUTES

A special meeting of the Wilsonville City Council was held at the Wilsonville City Hall beginning at 7:00 p.m. on Thursday, September 8, 2016. Mayor Knapp called the meeting to order at 7:23 p.m., followed by roll call and the Pledge of Allegiance.

The following City Council members were present:

Mayor Knapp
Councilor Starr
Councilor Lehan
Councilor Fitzgerald - Excused
Councilor Stevens - Excused

Staff present included:

Bryan Cosgrove, City Manager
Jeanna Troha, Assistant City Manager
Barbara Jacobson, City Attorney
Sandra King, City Recorder
Nancy Kraushaar, Community Development Director
Chris Neamtzu, Planning Director
Dan Pauly, Planner
Mark Ottenad, Government and Public Affairs Director

Motion to approve the order of the agenda.

Motion: Councilor Lehan moved to approve the order of agenda and to add an item after Citizen Input to continue the Council discussion regarding traffic that began in work session. Councilor Starr seconded the motion.

Vote: Motion carried 3-0.

MAYOR'S BUSINESS

Mayor Knapp reported on the meetings he attended on behalf of the City over the past couple of weeks in particular the meeting with Greater Portland Inc. members.

COMMUNICATIONS

A. Brayden's Berry Stand

Brayden Arsenault, a third grader at Boones Ferry, spoke about his Welcome Box project. The Welcome Boxes are given to children entering foster care while they wait for placement in a foster home. Brayden sold berries from his grandfather's berry patch allowing him to fill 102 boxes to donate to Embrace Oregon who partners with the State of Oregon's Department of Human Services. A video was shared about Brayden's Berry Stand project.

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CITIZEN INPUT & COMMUNITY ANNOUNCEMENTS

This is an opportunity for visitors to address the City Council on items *not* on the agenda. It is also the time to address items that are on the agenda but not scheduled for a public hearing. Staff and the City Council will make every effort to respond to questions raised during citizens input before tonight's meeting ends or as quickly as possible thereafter. Please limit your comments to three minutes.

Jan Johnson, 6591 Landover Drive, thanked Nancy Kraushaar for listening to her concerns regarding speeding and the amount of truck traffic using Wilsonville Road. She felt it was dangerous to cross Wilsonville Road or walk along it particularly with the number of semis using the roadway. Although she has contacted ODOT she has not seen any improvement.

Theonie Gilmore, 24240 SW Gage Road, provided a report on the summer activities of the Wilsonville Arts Council and announced the projects they will be working on this fall. Ms. Gilmore read from a written statement which has been made part of the record. A video of the 2016 Wilsonville Festival of the Arts was shown.

Dick Spence, 8428 SW Curry Drive, spoke on behalf of Wilsonville Community Sharing. He provided information on the number of people served and the number of referrals made over the past month. Mr. Spence indicated there is a greater need for food; however, donations have been down.

Councilor Lehan mentioned the fruit trees on City property and in City parks are laden with fruit this year, and asked if there was a policy on picking the fruit from the trees on City property and donating it to Wilsonville Community Sharing. Staff will investigate and report back to Council.

Jayant D'Souza, 28087 SW Wagner St., addressed the traffic issues on Wilsonville Road, and felt it has gotten worse since school has started. He pointed out traffic traveling north on Wilsonville Road does not stop at the pedestrian crossing with the flashing lights because trees have overgrown the signals causing a safety issue.

Rhoda Wolff, 28118 SW Wagner Street, agreed with the comments made by her neighbors about the heavy traffic on Wilsonville Road. She suggested more lights at the pedestrian crossing and prohibiting trucks on Wilsonville Road.

Further Discussion on Wilsonville Road Traffic Issues

Mayor Knapp asked if there was further presentation from staff about the options staff has been looking into.

Nancy Kraushaar, Community Development Director, mentioned Staff started working with Clackamas County on the type of truck restriction signage and the County raised some concerns. They also felt there may be more engineering data to collect to better understand where trucks are going to insure we have all the information to make a decision. Last week the County had video counters out for three days which will identify how many of the trucks are interstate trucks. The County may have some knowledge on how to keep the interstate trucks on the interstate and not cut through Wilsonville. In addition, the City needs to adhere to

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Transportation Planning Rules and state requirements to make sure the city is consistent with the roads that are receiving vehicles on either end of our jurisdiction.

Ms. Kraushaar noted her staff report covered the direction given at the last work session which was to look at potential unintended consequences, and if there is an alternate route we want trucks to take, how to direct them to that route; however, at this time there is no “great” route for semi-trucks.

ODOT is shifting some on the design exceptions for the I-5/Wilsonville Road interchange improvements discussed during the last work session: one is to turn the three lanes to four lanes on Wilsonville Road east of Boones Ferry Road. The other is an additional striped lane on the southbound onramp to I-5 which will require widening.

There may be grant funds available from ODOT’s immediate opportunity fund which may be applicable to these improvements. Staff is also working on improvements to the Fred Meyer signalized intersection at Boones Ferry Road.

Mayor Knapp asked if the City had the authority to post where trucks come off of I-5 to say “local trucks only” or “local delivery only”, some wording that would indicate it is not allowed to be used as a through route.

Ms. Jacobson explained the City does have regulatory authority on the part of Wilsonville Road that is within the City’s authority; however, the City does not have regulatory authority at the interchange intersection. The difficult task is deciding what trucks are thru trucks, and what trucks are local deliveries or construction site deliveries, and then where to place the regulatory signs.

Mayor Knapp asked if staff was in the process of making those judgments.

Ms. Kraushaar needed to look at the data collected by the County in the vicinity of the Landover subdivision at the north end of Wilsonville Road and at 65th past Gage Road to gain an understanding of the amount of truck traffic. She needed to do more research on the transportation planning rule with ODOT, and design exceptions may be necessary if the City is not consistent with the adjoining roadway systems.

Councilor Lehan asked where the trucks on the east side were originating from since there are no trucking businesses on the east side; they are all on the west side. The City was designed to keep the trucking industry on the west side and the residential uses on the east side, which has worked well until the last few years when traffic has used Stafford and Wilsonville roads as a shortcut from I-205. This is a 30 year old idea which was to keep the truck traffic on the west side and not on the east side. It is a land use decision, and it is a road design decision.

The City designed its roads intentionally and the Councilor did not feel it was the City’s responsibility to make it easier for trucks to use Wilsonville Road; they should remain on the interstate. It would be difficult to prohibit trucks, since obeying the “no thru trucks” signs is on the honor system.

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Ms. Kraushaar said the data the City has collected this far is on Wilsonville Road, not outside the city limits. Ms. Kraushaar commented if the trucks are coming from I-205 they need an alternate route to use rather than Wilsonville Road, and it appeared that Boeckman Road is the alternate route ODOT will not post a “no trucks” sign off of I-205 at the Stafford interchange.

Councilor Lehan stated the City has been specific from the beginning on what parts of the City would be truck friendly. She thought the City needed to be firmer about this because it is part of what makes Wilsonville an intentional community.

Mayor Knapp referred to page 4 of the memo prepared by Ms. Kraushaar which says the City may “conduct targeted enforcement when the “no thru” signs are installed and see if that helps the problem. ...Council must first establish the restriction by ordinance. The City Attorney can develop the appropriate ordinance when so directed.” He asked if staff felt there has been enough direction to the City Attorney to develop an ordinance.

Ms. Kraushaar thought the Council was interested in exploring and discussing unintended consequences and where the trucks would go.

Councilors wanted to see something concrete to try to address the situation and see if there was a way to influence trucker’s behavior in a positive way, with the understanding that not every truck would be deterred.

Mr. Cosgrove pointed out additional conversations needed to happen with Clackamas County first and when policy is changed, the Council needed to think about what other outcomes could happen as a result of the policy change.

Mayor Knapp suggested calling a meeting of the local trucking companies to discuss the problem. Referring to the number of speeding tickets issued the Mayor asked why 90% of the enforcement is between the freeway and the first light, not where most of the citizens have been telling us they are observing the trucks where they shouldn’t be, so why aren’t we enforcing where the citizens are telling us the problem is.

Mr. Cosgrove commented that conversation has taken place with the Police Chief, and Wilsonville Road will be an area of focus for the officers.

The Mayor summarized the Council wanted to know what the next steps are, and the time frame for those next steps to provide a concrete strategy that will be moving forward.

Ms. Jacobson advised an ordinance can be quickly drafted; however she wanted to be thorough so the ordinance addresses the issue and is enforceable.

Councilor Starr understood Councilor Lehan was asking for a “no thru” truck sign to be installed at the four-way stop at Wilsonville Road/Advance/Boeckman/Stafford roads. Before we do so, we’ll need to work with the County to have signs so trucks can take an alternate route before they reach the four-way stop sign. If trucks are prohibited on Wilsonville Road, they will use Boeckman Road and possibly Canyon Creek or Town Center, or go all the way across

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Boeckman. He felt truck traffic should not be comfortable going through the Wilsonville Road/Advance/Boeckman/Stafford intersection either due to traffic or strong enforcement, which would discourage the use of Wilsonville Road by truck traffic.

Mr. Cosgrove once trucks are on Stafford Road there was nowhere else to go. Mayor Knapp said that was one of the reasons the 65th Elligsen intersection needed to be improved.

Mr. Cosgrove cautioned said any alternate route will have a negative impact other neighborhoods. Staff is trying to be thoughtful and bring issues to Council's attention to discuss.

Councilor Lehan pointed out that truckers speak to each other about short cuts, and if the road is made unpopular due to enforcement or tickets, they'll avoid the road. The first 90 days would be trial and a training period.

Mayor Knapp thought Council is frustrated with how long the issue has been discussed, and they wanted to try what staff felt is the most likely way to affect the problem in a positive way.

Mr. Cosgrove said the video data will show what trucks are using Wilsonville Road, and if it turns out that 98% is local truck traffic, the matter would need to be rethought. And if it was local trucking companies that would be the time to have a conversation with those trucking companies.

COUNCILOR COMMENTS, LIAISON REPORTS & MEETING ANNOUNCEMENTS

Council President Starr – (Park & Recreation Advisory Board Liaison) announced the water features will close on September 11th.

Mayor Knapp reported on the activities and decisions of DRB Panel B, and announced the next meeting date for Panel A.

Councilor Lehan– (Planning Commission and CCI Liaison) reported the Frog Pond Master Plan open house scheduled on September 14th. For those attending the open house, she recommended looking at your neighborhood and other neighborhoods and note what you like and don't like about the neighborhood as a point of reference. She urged school children to ride the school buses to and from school to reduce the number of traffic trips. The Councilor announced the Villebois Farmers market continues to September 29th.

CONSENT AGENDA

Ms. Jacobson read the titles of the Consent Agenda items into the record.

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A. **Resolution No. 2601**

A Resolution Of The City Of Wilsonville Adopting As A Concurring Party The Willamette Falls Locks “Section 106” Memorandum Of Agreement (“MOA”) And Exhibits (staff – Ottenad)

B. Minutes of the August 1, 2016 and August 15, 2016 Council Meetings. (Staff – King)

Motion: Councilor Starr moved to approve the Consent Agenda. Councilor Lehan seconded the motion.

Vote: Motion carried 3-0.

CONTINUING BUSINESS

A. **Ordinance No. 795** – second reading

An Ordinance Of The City Of Wilsonville Approving A Zone Map Amendment From The Public Facility (PF) Zone To The Village (V) Zone On Approximately 3.2 Acres Located In The Villebois Village Center, West Of Villebois Drive North, South Of Future SW Paris Avenue. Comprising Tax Lot 2900 Of Section 15AC, T3S, R1W, Clackamas County, Oregon, Polygon WLH LLC, Applicant. (Staff – Pauly)

Ms. Jacobson read Ordinance No. 795 into the record on second reading by title only.

Motion: Councilor Lehan moved to adopt Ordinance No. 795 on second reading. Councilor Starr seconded the motion.

Vote: Motion carried 3-0.
Councilor Starr - Yes
Councilor Lehan - Yes
Mayor Knapp - Yes

B. **Ordinance No. 796** – second reading

An Ordinance Making Certain Determinations And Findings Relating To And Approving The Coffee Creek Urban Renewal Plan And Directing That Notice Of Approval Be Published (staff – Kraushaar)

The title of Ordinance No. 796 was read into the record with the explanation that it is necessary to continue the item to the October 17th Council meeting to allow Washington County time to make their decision.

Motion: Councilor Starr moved to continue the second reading of Ordinance No. 796 to the October 17, 2016 City Council meeting. Councilor Lehan seconded the motion.

Vote: Motion carried 3-0.

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CITY MANAGER'S BUSINESS – There was no report.

LEGAL BUSINESS – There was no report.

ADJOURN

Mayor Knapp adjourned the meeting at 8:38 p.m.

Respectfully submitted,

Sandra C. King, MMC, City Recorder

ATTEST:

Tim Knapp, Mayor